

NISIVOCCIA LLP CERTIFIED PUBLIC ACCOUNTANTS

#### **TOWNSHIP OF LIBERTY**

**COUNTY OF WARREN** 

REPORT OF AUDIT

<u>2022</u>

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#### TOWNSHIP OF LIBERTY

#### PART I

#### FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULES

YEAR ENDED DECEMBER 31, 2022



Mount Arlington, NJ Newton, NJ Bridgewater, NJ 973.298.8500 nisivoccia.com Independent Member BKR International

#### Independent Auditors' Report

The Honorable Mayor and Members of the Township Committee Township of Liberty Great Meadows, New Jersey

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements –  $regulatory\ basis$  - of the various funds and account group of the Township of Liberty, in the County of Warren (the "Township") as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, as listed in the table of contents.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of each fund and account group of the Township as of December 31, 2022 and 2021, and the results of operations and changes in fund balance, where applicable, of such funds and account group, thereof for the years then ended in accordance with the accounting practices prescribed or permitted, as described in Note 1, by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division").

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund and account group of the Township as of December 31, 2022 and 2021, or the changes in financial position thereof for the years then ended.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), audit requirements prescribed by the Division and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Mayor and Members of the Township Committee Township of Liberty Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions prescribed or permitted by the Division, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Division's regulatory basis of accounting and the budget laws of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and audit requirements prescribed by the Division will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, Government Auditing Standards and audit requirements prescribed by the Division, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for a reasonable period of time.

The Honorable Mayor and Members of the Township Committee Township of Liberty Page 3

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the various funds and account group that collectively comprise the Township's financial statements. The supplementary data schedules listed in the table of contents and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance") and New Jersey's OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the various fund and account group financial statements. The information has been subjected to the auditing procedures applied in the audit of the various fund financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the various fund and account group financial statements or to the various fund and account group financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data schedules and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the various fund and account group financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 24, 2023 on our consideration of the Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

April 24, 2023 Mount Arlington, New Jersey

Registered Municipal Accountant No. 560

ohn ). Mooney

Certified Public Accountant

isivoccia LLP

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
CURRENT FUND

### TOWNSHIP OF LIBERTY CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		Decem	ber 31,
ACCETTO	<u>Ref.</u>	2022	2021
<u>ASSETS</u>			
Regular Fund:			
Cash and Cash Equivalents:			
Treasurer	A-4	\$ 2,688,200.73	\$ 2,280,554.81
Petty Cash Fund		200.00	200.00
Change Fund		50.00	50.00
		2,688,450.73	2,280,804.81
Due From State of New Jersey			
Senior Citizen and Veterans Deductions		1,073.37	2,573.37
		2,689,524.10	2,283,378.18
Receivables and Other Assets With Full Reserves:			
Delinquent Property Taxes Receivable	A-7	176,272.62	100,148.36
Tax Title Liens Receivable	A-8	452,159.15	426,252.11
Property Acquired for Taxes at Assessed Valuation	110	108,200.00	108,200.00
Year-End Tax Penalty Receivable		4,939.71	763.70
Due From Federal and State Grant Fund	A	.,,,,,,,,,	316,368.24
Total Receivables and Other Assets		741,571.48	951,732.41
Total Regular Fund		3,431,095.58	3,235,110.59
Federal and State Grant Fund:			
Cash and Cash Equivalents	A-6	298,473.93	1,348.45
Federal and State Grants Receivable	A-13	223,100.67	635,973.04
Total Federal and State Grant Fund		521,574.60	637,321.49
TOTAL ASSETS		\$ 3,952,670.18	\$ 3,872,432.08

## TOWNSHIP OF LIBERTY <u>CURRENT FUND</u> <u>COMPARATIVE BALANCE SHEET - REGULATORY BASIS</u>

		Decem	ber 31,
	Ref.	2022	2021
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Appropriation Reserves:			
Encumbered	A-3;A-11	\$ 26,857.78	\$ 23,322.13
Unencumbered	A-3;A-11	194,484.25	131,131.15
		221,342.03	154,453.28
Prepaid Taxes		79,063.19	53,051.76
County Taxes Payable			3,745.21
Regional School District Tax Payable	A-12	1,303,195.30	902,927.80
Accounts Payable - Vendors			2,939.05
Payroll Deductions Payable		14,667.45	12,920.70
Reserve for Municipal Relief Fund Aid		9,838.26	,
Due to State of New Jersey:		- ,	
Marriage License Fees			125.00
8			
		1,628,106.23	1,130,162.80
			0.54.500.44
Reserve for Receivables and Other Assets	A	741,571.48	951,732.41
Fund Balance	A-1	1,061,417.87	1,153,215.38
Total Regular Fund		3,431,095.58	3,235,110.59
Federal and State Grant Fund:			
Due to Current Fund	A		316,368.24
Appropriated Reserve for Grants	A-14	519,978.40	172,864.83
Unappropriated Reserve for Grants	A-15	1,596.20	148,088.42
Total Federal and State Grant Fund		521,574.60	637,321.49
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$ 3,952,670.18	\$ 3,872,432.08

#### TOWNSHIP OF LIBERTY CURRENT FUND

#### COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS

		Year Ended 1	December 31,
	Ref.	2022	2021
Revenue and Other Income Realized			
Fund Balance Utilized		\$ 635,000.00	\$ 600,000.00
Miscellaneous Revenue Anticipated		686,583.70	411,535.64
Receipts from:			
Delinquent Taxes		100,587.98	180,543.94
Current Taxes		8,449,502.33	8,229,002.01
Nonbudget Revenue		21,054.18	51,253.86
Other Credits to Income:			
Unexpended Balance of Appropriation Reserves		125,291.77	185,447.26
Cancellation of Appropriated Grant Reserves		36,047.62	
Cancellation of Prior Year Accounts Payable		2,939.05	
Prior Year Tax Penalty Receipts		763.70	1,441.10
Interfund Returned		316,368.24	144,306.76
Total Income		10,374,138.57	9,803,530.57
<u>Expenditures</u>			
Budget Appropriations:			
Municipal Purposes		1,744,542.37	1,428,896.84
County Taxes		2,161,520.52	2,081,660.48
Regional School Districts Taxes		5,526,540.00	5,326,005.00
Open Space Trust Taxes		53,610.82	53,606.57
Decrease in Regional School District Taxes Payable		300,000.00	
Prior Year Senior Citizen/ Veteran Deductions Disallowed		250.00	1,220.55
Cancellation of Grant Fund Accounts Receivable		44,472.37	
Total Expenditures		9,830,936.08	8,891,389.44
Tour Experiences		3,030,330.00	0,001,000.11
Excess in Revenue		543,202.49	912,141.13
Fund Balance			
Balance January 1		1,153,215.38	841,074.25
•		1,696,417.87	1,753,215.38
Decreased by:			
Utilized as Anticipated Revenue		635,000.00	600,000.00
Balance December 31	A	\$ 1,061,417.87	\$ 1,153,215.38

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

2,766,056.85

\$ 2,066,261.08

# TOWNSHIP OF LIBERTY

# CURRENT FUND

# STATEMENT OF REVENUE - REGULATORY BASIS

# YEAR ENDED DECEMBER 31, 2022

		Budget	Added by NJSA 40A:4-87	Realized	Excess or Deficit *
Fund Balance Anticipated	€	635,000.00		\$ 635,000.00	
Miscellaneous Revenue:		6			
Alcoholic Beverage Licenses Interest and Costs on Taxes		5,000.00 31,600.00		5,231.58 27,207.57	\$ 231.58 4,392.43 *
Interest on Investments		6,900.00		28,897.18	21,997.18
Energy Receipts Tax		188,603.00		188,603.00	
Garden State Preservation Trust Fund		34,362.00		34,362.00	
Clean Communities Grant		9,035.84		9,035.84	
New Jersey Department of Transportation Grant- Free Union Road		87,600.00		87,600.00	
Reserve for Recycling Grant		872.05		872.05	
Reserve Clean Communities Grant		575.73		575.73	
Reserve for Road Improvements		10,917.46		10,917.46	
American Rescue Plan Grant			\$ 293,281.29	293,281.29	
		375,466.08	293,281.29	686,583.70	17,836.33
Receipts from Delinquent Taxes		126,000.00		100,587.98	25,412.02 *
Amount to be Raised by Taxes for Support of Municipal Budget:					
Local Tax for Municipal Purposes		929,795.00	Ì	1,322,830.99	393,035.99
Budget Totals		2,066,261.08	293,281.29	2,745,002.67	436,284.34
Nonbudget Revenue				21,054.18	21,054.18

### TOWNSHIP OF LIBERTY CURRENT FUND

#### STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

(Continued)

Allocation of Current Tax Collections:			
Revenue from Collection of Current Taxes			\$ 8,449,502.33
Allocated to School, County and Open Space Taxes			7,741,671.34
Balance for Support of Municipal Budget			707,830.99
Add: Appropriation "Reserve for Uncollected Taxes"			 615,000.00
Realized for Support of Municipal Budget			\$ 1,322,830.99
Receipts from Delinquent Taxes:			
Delinquent Tax Collections			\$ 100,342.04
Tax Title Liens			 245.94
			\$ 100,587.98
Analysis of Interest Formed			_
Analysis of Interest Earned: Interst Earned in Current Fund	\$	22,008.13	
Interest Due from Federal and State Grant Fund	Ψ	3,940.85	
Interest Due from General Capital Fund		1,229.54	
Interest Due from Animal Control Fund		90.89	
Interest Due from Other Trust Funds		1,627.77	
			\$ 28,897.18
Analysis of Nonbudget Revenue:			
Treasurer:			
Cable TV Franchise Fee	\$	8,853.50	
Marriage Licenses/Civil Union		15.00	
Zoning Board Fees and Permits		768.16	
Senior Citizen and Veteran - Administrative Fee		340.00	
FEMA Coronavirus Reimbursement		6,363.46	
FEMA Reimbursement (Winter Storm Orlena)		4,254.06	
Other Miscellaneous		460.00	
			\$ 21,054.18

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

# STATEMENT OF LIBERTY CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

	Appro	Appropriations Budg	tions Budget After		Expen Paid or	Expended By	
	Budget	Mo	Modification		Charged	R	Reserved
\$	5,175.00	S	5,175.00	S	5,175.00		
	13,250.00		13,250.00		11,018.44	8	2,231.56
	11,525.00		11,525.00		10,645.00		880.00
	2,000.00		2,000.00		1,110.00		890.00
	111,902.00		112,177.00		112,077.45		99.55
	17,000.00		17,000.00		12,837.74		4,162.26
	12,463.00		12,463.00		10,355.00		2,108.00
	14,890.00		14,890.00		14,413.55		476.45
	20,400.00		20,400.00		20,400.00		
	25,140.00		25,140.00		25,140.00		
	5,850.00		5,850.00		4,285.72		1,564.28
	25,358.00		25,358.00		25,358.00		
	7,889.00		7,889.00		7,330.90		558.10
	43,000.00		40,000.00		30,800.00		9,200.00
	9,000.00		9,000.00		6,761.52		2,238.48

# TOWNSHIP OF LIBERTY

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# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

	Appro	Appropriations	H	Expended By	d By	
	Budget	Budget After Modification	Paid or Charged		Reserved	
LAND USE ADMINISTRATION:				! 		
Municipal Land Use Law (N.J.S.A. 40:55D-1): Municipal Land Use Board:						
Salaries & Wages	\$ 500.00					
Other Expenses	6,870.00	\$ 9,495.00	\$ 9,434.07	.07	9 \$	60.93
Zoning Officer:						
Salaries & Wages	11,935.00	11,435.00	11,067.42	.42	367.58	.58
Insurance:						
Liability Insurance	52,117.00	52,117.00	51,367.00	00	750.00	00.
Worker's Compensation	22,893.00	22,893.00	22,893.00	00:		
Group Insurance Plan for Employees	103,988.00	103,988.00	93,159.66	99.	10,828.34	.34
Municipal Court:						
Other Expenses	9,500.00	10,600.00	10,419.90	.90	180.10	.10
PUBLIC SAFETY:						
Emergency Management Service:						
Salaries & Wages	3,215.00	3,215.00	3,215.00	00.		
Other Expenses	700.00	700.00	21	21.00	679.00	00.
First Aid Organization - Contribution:						
Independence Township	15,000.00	15,000.00	15,000.00	00.		
Aid to Volunteer Fire Companies:						
Liberty Township Fire Companies	65,000.00	65,000.00	65,000.00	.00		
Fire Department:						
O.S.H.A Required Equipment	15,000.00	15,000.00			15,000.00	00.

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# CURRENT FUND

# STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

	Appro	Appropriations	su		Expen	Expended By	
		Bu	Budget After		Paid or		
	Budget	Ĭ	Modification		Charged	<u> </u>	Reserved
PUBLIC WORKS FUNCTIONS:							
Road Repairs and Maintenance:							
Salaries & Wages	\$ 212,000.00	S	212,000.00	S	182,061.76	S	29,938.24
Other Expenses	145,000.00		145,000.00		85,842.70		59,157.30
Garbarge and Trash Removal:							
Other Expenses	3,000.00		3,000.00		1,932.50		1,067.50
Public Buildings and Grounds:							
Other Expenses	40,000.00		40,000.00		15,085.66		24,914.34
HEALTH AND WELFARE:							
Environmental Commission (N.J.S.A. 40A: 56 ET SEQ):							
Salaries & Wages	3,657.00		3,657.00		1,738.78		1,918.22
Other Expenses	6,880.00		6,880.00		2,883.87		3,996.13
Dog Regulation:							
Salaries & Wages	6,339.00		6,339.00		6,339.00		
PARKS AND RECREATION FUNCTIONS:							
Recreation:							
Salaries & Wages	42,588.00		42,588.00		36,209.33		6,378.67
Other Expenses	19,400.00		19,400.00		15,632.66		3,767.34
Maintenance of Parks:							
Other Expenses	4,000.00		4,000.00		1,120.00		2,880.00
Beach and Boardwalk:							
Other Expenses	5,750.00		5,750.00		3,600.50		2,149.50
Utility Expenses and Bulk Purchases	40,000.00		40,000.00		39,996.41		3.59
Total Operations Within "CAPS"	1,160,174.00		1,160,174.00		971,728.54		188,445.46

# TOWNSHIP OF LIBERTY

# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

	Appr	Appropriations	Expend	Expended By
	Budget	Budget After Modification	Paid or Charged	Reserved
Deferred Charges and Statutory Expenditures - Municipal Within "CAPS" (Cont'd): Detail:	)		)	
Salaries & Wages	\$ 471,797.00	\$ 471,072.00	\$ 429,381.74	\$ 41,690.26
Other Expenses	688,377.00	689,102.00	542,346.80	146,755.20
Statutory Expenditures:				
Contribution to:				
Social Security System (O.A.S.I.)	37,000.00	37,000.00	31,764.23	5,235.77
Unemployment Compensation	2,800.00	2,800.00	2,296.98	503.02
Public Employees' Retirement System	41,986.00	41,986.00	41,986.00	
Defined Contribution Retirement Program	300.00	300.00		300.00
Total Deferred Charges and Statutory Expenditures - Municipal Within "CAPS"	82,086.00	82,086.00	76,047.21	6,038.79
Total General Appropriations for Municipal Purposes Within "CAPS"	1,242,260.00	1,242,260.00	1,047,775.75	194,484.25
Operations Excluded from "CAPS": Public and Private Programs Offset by Revenues:				
Clean Communities Grant	9,035.84	9,035.84	9,035.84	
American Rescue Plan Act Grant (N.J.S.A. 40A:4-87 + \$293,281.29)		293,281.29	293,281.29	
Reserve for Recycling Grant	872.05	872.05	872.05	
Reserve for Clean Communities Grant	575.73	575.73	575.73	
	87,600.00	87,600.00	87,600.00	
Total Operations Excluded from "CAPS"	98,083.62	391,364.91	391,364.91	
Detail:				4 of (
Other Expenses	98,083.62	391,364.91	391,364.91	6

# TOWNSHIP OF LIBERTY

# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

	Appro	Appropriations	Expended By	led By	
	Budget	Budget After Modification	Paid or Charged	R	Reserved
Capital Improvements - Excluded from "CAPS": Capital Improvement Fund Reserve Road Improvements	\$ 100,000.00 10,917.46	\$ 100,000.00 10,917.46	\$ 100,000.00 10,917.46		
Total Capital Improvements - Excluded from "CAPS"	110,917.46	110,917.46	110,917.46		
Total General Appropriations - Excluded from "CAPS"	209,001.08	502,282.37	502,282.37		
Subtotal General Appropriations	1,451,261.08	1,744,542.37	1,550,058.12	8	\$ 194,484.25
Reserve for Uncollected Taxes	615,000.00	615,000.00	615,000.00		
Total General Appropriations	\$ 2,066,261.08	\$ 2,359,542.37	\$ 2,165,058.12	8	\$ 194,484.25
	Ref.				A

#### TOWNSHIP OF LIBERTY CURRENT FUND

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2022

	<u>Ref.</u>	Analysis of		
		Budget After	Paid or	
		Modification	Charged	
Adopted Budget		\$ 2,066,261.08		
Added by N.J.S.A. 40A:4-87		293,281.29		
		\$ 2,359,542.37		
Reserve for Uncollected Taxes			\$ 615,000.00	
Reserve for Encumbrances	A		26,857.78	
Due Federal and State Grant Fund			391,364.91	
Cash Disbursed			1,131,935.63	
			2,165,158.32	
Less: Appropriation Refunds			100.20	
			\$ 2,165,058.12	

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
TRUST FUNDS

#### TOWNSHIP OF LIBERTY COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS

		December 31,			
	Ref.		2022		2021
<u>ASSETS</u>					
Animal Control Fund:					
Cash and Cash Equivalents	B-4	\$	6,601.18	\$	6,969.51
			6,601.18		6,969.51
Other Trust Funds:					
Cash and Cash Equivalents	B-4		418,769.94		282,155.34
			418,769.94		282,155.34
TOTAL ASSETS		\$	425,371.12	\$	289,124.85
LIABILITIES, RESERVES AND FUND BALANCE Animal Control Fund:		ф	4.00	Φ.	1.00
Due to State Board of Health		\$	4.20	\$	1.20
Reserve for Animal Control Expenditures	B-6		6,439.60		6,469.59
Reserve for Encumbrances			157.38		498.72
Other Trust Funds:			6,601.18		6,969.51
Reserve for:					
Recreation			60,682.35		41,262.66
Open Space Trust			129,525.85		78,439.92
Performance Escrow and Bonds			91,161.74		78,152.76
Storm Recovery			30,000.00		30,000.00
Tax Sale Premiums			107,400.00		54,300.00
			418,769.94		282,155.34
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$	425,371.12	\$	289,124.85

# TOWNSHIP OF LIBERTY ASSESSMENT TRUST FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

## TOWNSHIP OF LIBERTY ASSESSMENT TRUST FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

B-3

## ASSESSMENT TRUST FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
GENERAL CAPITAL FUND

## TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31,			
ASSETS	Ref.		2022		2021
ASSETS					
Cash and Cash Equivalents	C-2	\$	219,398.30	\$	163,582.65
TOTAL ASSETS		\$	219,398.30	\$	163,582.65
LIABILITIES, RESERVES AND FUND BALANCE Improvement Authorizations:					
Funded	C-5	\$	72,560.77	\$	74,927.66
Capital Improvement Fund	C-6		126,255.44		57,155.44
Reserve for Marble Hill			12,255.40		12,255.40
Reserve for Road Improvements					10,917.46
Fund Balance	C-1		8,326.69		8,326.69
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$	219,398.30	\$	163,582.65

## TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref	
Balance December 31, 2021	С	\$ 8,326.69
Balance December 31, 2022	С	\$ 8,326.69

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
WATER UTILITY FUND

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
SEWER UTILITY FUND

# TOWNSHIP OF LIBERTY COUNTY OF WARREN 2022 PUBLIC ASSISTANCE FUND

# TOWNSHIP OF LIBERTY COUNTY OF WARREN 2022 BOND AND INTEREST FUND

# TOWNSHIP OF LIBERTY COUNTY OF WARREN 2022 GENERAL FIXED ASSETS ACCOUNT GROUP

## TOWNSHIP OF LIBERTY GENERAL FIXED ASSETS ACCOUNT GROUP COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31,			
	2022		2021		
<u>ASSETS</u>					
Land	\$	531,315.48	\$	531,315.48	
Buildings		1,485,008.00		1,485,008.00	
Equipment and Vehicles		1,502,305.05		1,481,546.11	
TOTAL ASSETS	\$	3,518,628.53	\$	3,497,869.59	
RESERVES					
Reserve for Fixed Assets	\$	3,518,628.53	\$	3,497,869.59	
TOTAL RESERVES	\$	3,518,628.53	\$	3,497,869.59	

### TOWNSHIP OF LIBERTY NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2022

#### Note 1: <u>Summary of Significant Accounting Policies</u>

#### A. Reporting Entity

Except as noted below, the financial statements of the Township of Liberty include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township of Liberty, as required by N.J.S. 40A:5-5. Accordingly, the financial statements of the Township of Liberty do not include the operations of the Volunteer Fire and First Aid Squads.

Governmental Accounting Standards Board ("GASB") Codification Section 2100, "Defining the Financial Reporting Entity" establishes standards to determine whether a governmental component unit should be included in the financial reporting entity. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationship with a primary government are such that exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents. (2) The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization. (3). The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. As the financial reporting entity was established in accordance with New Jersey statutes, the requirements of GASB Codification Section 2100 were not followed and, accordingly, the reporting entity could be different from accounting principles generally accepted in the United States of America.

#### B. Description of Funds

The accounting policies of the Township of Liberty conform to the accounting practices applicable to municipalities which have been prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Such practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township of Liberty accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> – Resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

### TOWNSHIP OF LIBERTY NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2022

(Continued)

#### Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### B. <u>Description of Funds</u> (Cont'd)

<u>Trust Fund</u> – Receipt, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> – Receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> – These accounts were established with values of land, buildings and certain fixed assets of the Township as discussed under the caption "Basis of Accounting".

#### C. Basis of Accounting

Basis of accounting refers to when revenue and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The more significant accounting policies in New Jersey follow:

Revenue is recorded when received in cash except for certain amounts which may be due from the State of New Jersey and for the prepayment of future years' revenue. Grant revenue is realized in the operating funds when it is budgeted and in the capital funds when improvements are authorized. The amounts recorded as property taxes receivable have not been included in revenue. Amounts that are due to the municipality, which are susceptible of accrual, are recorded as receivables with offsetting reserves in the Current Fund.

Expenditures are charged to operations generally based on budgeted amounts. Exceptions to this general rule include:

- 1. Accumulated unpaid vacation, sick pay and other employee amounts are not accrued.
- 2. Prepaid expenses, such as insurance premiums applicable to subsequent periods, are charged to current budget appropriations in total.
- 3. Principal and interest on long-term debt are recognized when due.

Expenditures, if any, in excess of appropriations, appropriation reserves or ordinances become deferred charges which must be raised by future taxes. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the statutory appropriation reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income.

### TOWNSHIP OF LIBERTY NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2022

(Continued)

#### Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### C. <u>Basis of Accounting</u> (Cont'd)

The cash basis of accounting is followed in the Other Trust Fund and the General Capital Fund.

Had the Township's financial statements been prepared under generally accepted accounting principles, encumbrances would not be considered as expenditures; appropriation reserves would not be recorded; revenue susceptible to accrual would have been reflected without offsetting reserves; Federal and State grants and awards would be recognized when earned, not when awarded, inventories would not be reflected as expenditures at the time of purchase, investments would generally be stated as fair value and the Township's net pension liability, net OPEB liability and related deferred inflows and outflows would be recorded.

#### D. <u>Deferred Charges to Future Taxation</u>

The Capital Fund balance sheet can include both funded and unfunded deferred charges. Funded means that bonds have been issued and are being paid off on a serial basis. Unfunded means that the debt has been authorized but not permanently financed. A municipality can eliminate an unfunded deferred charge by raising it in the budget or collecting a grant. The unfunded deferred charge may also be funded by selling bonds, by loans or by financed purchase agreements.

#### E. Other significant accounting policies include:

<u>Management Estimates</u> – The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

<u>Cash and Cash Equivalents</u> – Amounts include petty cash, change funds, amounts on deposit, and short-term investments with original maturities of three months or less.

<u>Investments</u> – Investments are stated at cost.

<u>Grants Receivable</u> – Grants receivable represent total grant awards less amounts collected to date. Because the amount of grants funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

<u>Allowance for Uncollectible Accounts</u> – No allowance for uncollectible accounts has been recorded as all amounts are considered collectible.

<u>Compensated Absences</u> – Expenditures relating to unused vested accumulated vacation and sick pay are not recorded until paid.

(Continued)

# Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

### E. Other significant accounting policies include: (Cont'd)

<u>Foreclosed Property</u> – Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> – Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> – The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets.

<u>Grants Receivable</u> – Grants receivable represent the total grant awards less amounts collected to date. Because the amount of grant funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

<u>General Fixed Assets</u> – In accordance with accounting requirements prescribed in the New Jersey Administrative Code, as promulgated by the Division of Local Government Services, the Township has developed a fixed assets accounting and reporting system based on the following:

General fixed assets are recorded at cost, except for land and buildings which are recorded at estimated historical cost. Infrastructure assets are not included in general fixed assets, as per state directive. Major renewals and betterments are charged to the asset accounts; maintenance and minor repairs and replacements, which do not improve or extend the lives of the respective assets, are expensed currently. Donated fixed assets are valued at their fair market value on the date donated. No depreciation has been provided for on general fixed assets. The total value recorded for general fixed assets is offset by a "Reserve for Fixed Assets." When properties are retired or otherwise disposed of, the asset and the reserve are adjusted accordingly. Assets recorded in the general fixed assets account group may also be recorded in the Current Fund and General Capital Fund. The values recorded in the general fixed assets account group and the current and capital funds may not always agree due to differences in valuation methods, timing of recognition of assets, and the recognition of infrastructures. Fixed assets are reviewed for impairment.

### Note 2: Long-Term Debt

The Local Bond Law governs the issuance of bonds to finance general Township capital expenditures. All bonds are retired in serial installments within the statutory period of usefulness. All bonds issued by the Township are general obligation bonds. The Township's full faith and credit and taxing power have been pledged to the payment of the general obligation debt principal and interest.

(Continued)

# Note 2: <u>Long-Term Debt</u> (Cont'd)

# Summary of Municipal Debt

	December 31,				
		2022		2021	 2020
Authorized but not Issued:					
General: Bonds and Notes					\$ 106,100.00
Net Bonds, Notes and Loans Issued and Authorized but not Issued	\$	-0-	\$	-0-	\$ 106,100.00

# <u>Summary of Statutory Debt Condition – Annual Debt Statement</u>

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.0%.

	 Gross Debt	 Deductions	N	et Debt
Regional School District Debt	\$ 515,436.31	\$ 515,436.31		
	\$ 515,436.31	\$ 515,436.31	\$	-0-

# Borrowing Power Under N.J.S. 40A:2-6 As Amended

3-1/2% Average Equalized Valuation of Real Property	\$ 11,163,898.12
Remaining Borrowing Power	\$ 11,163,898.12

The foregoing debt information is in agreement with the Annual Debt Statement filed by the Chief Financial Officer.

The Township had no debt issued and outstanding on December 31, 2022.

(Continued)

# Note 3: Fund Balances Appropriated

The amount of fund balance at December 31, 2022 included in the introduced Current Fund budget for the year ending December 31, 2023 is \$605,000.

### Note 4: Pension Plans

Township employees participate in a contributory, defined benefit public employee retirement system: the State of New Jersey Public Employee's Retirement System (PERS).

# A. Public Employees' Retirement System (PERS)

# Plan Description

The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PERS, please refer to the Division's annual financial statements which can be found at <a href="https://www.nj.gov/treasury/pensions/annual-reports.shtml">www.nj.gov/treasury/pensions/annual-reports.shtml</a>.

### Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service. The following represents the membership tiers for PERS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28. 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 before age 62 with 25 or more years of service credit and Tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a members retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 50 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

(Continued)

# Note 4. Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

### Contributions

The contribution policy for PERS is set by N.J.S.A. 43:15A and requires contributions by active members and contributing members. The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and are adjusted by the rate of return on the actuarial value of assets.

Township contributions to PERS amounted to \$41,986 for 2022.

The employee contribution rate was 7.50% effective July 1, 2018.

# Pension Liabilities and Pension Expense

At June 30, 2021, the Township's liability was \$424,712 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020 which was rolled forward to June 30, 2021. The Township's proportion of the net pension liability was based on a projection of the Township's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2021, the Township's proportion was 0.0036%, which was equivalent to its proportion measured as of June 30, 2020. The Township has rolled forward the net pension liability as of June 30,2021 with no adjustments. The State of New Jersey Public Employees' Retirement System (PERS)' valuation cycle is July 1 instead of December 31. The roll forward methodology puts them a year in arrears in terms of valuation. The Division of Local Government Services, Department of Community Affairs, State of New Jersey is permitting municipalities and counties to include the June 30, 2021 information in the Notes to the Financial Statements as the June 30, 2022 information has not been released as of the date of this audit.

For the year ended December 31, 2022, the Township recognized actual pension expense in the amount of \$41,986.

(Continued)

# Note 4. Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

# **Actuarial Assumptions**

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020 which was rolled forward to June 30, 2021. This actuarial valuation used the following actuarial assumptions:

Inflation Rate:

Price 2.75% Wage 3.25%

Salary Increases:

Through 2026 2.00 - 6.00% based on years of service Thereafter 3.00 - 7.00% based on years of service

Investment Rate of Return 7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee Mortality Table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and a 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

### Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS' target asset allocation as of June 30, 2021 are summarized in the following table:

(Continued)

Note 4. <u>Pension Plans</u> (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Long Term Expected Rate of Return (Cont'd)

		Long-Term
		Expected Real
	Target	Rate of
Asset Class	Allocation	Return
U.S. Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Markets Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Assets	3.00%	7.40%
Real Estate	8.00%	9.15%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%
Risk Mititgation	3.00%	3.35%

### Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based upon 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments in determining the total pension liability.

Sensitivity of the Township's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Township's proportionate share of the collective net pension liability as of June 30, 2021 calculated using the discount rate as disclosed below, as well as what the Township's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

(Continued)

# Note 4. Pension Plans (Cont'd)

# A. Public Employees' Retirement System (PERS) (Cont'd)

	J	une 30, 2021			
		At 1%	A	t Current	At 1%
	Γ	Decrease	Disc	count Rate	Increase
	(	(6.00%)	(	7.00%)	 (8.00%)
Township's proportionate share					
of the Net Pension Liability	\$	578,372	\$	424,712	\$ 294,310

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial statements.

### Note 5: Accrued Sick and Vacation Benefits

The Township permits employees to accrue a limited amount of unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed-upon rate. It is estimated that the current cost of such unpaid compensation would approximate \$36,002.95 at December 31, 2022. This amount is not reported either as expenditure or a liability. It is expected that the cost of such unpaid compensation would be included in the Township's budget operating expenditures in the year in which it is used.

### Note 6: Selected Tax Information

Property taxes are levied as of January 1 on property values assessed as of the previous calendar year. The tax levy is divided into two billings. The first billing is an estimate of the current year's levy based on the prior year's taxes. The second billing reflects adjustments to the current year's actual levy. The final tax bill is usually mailed on or before June 14<sup>th</sup>, along with the first half estimated tax bills for the subsequent year. The first half estimated taxes are divided into two due dates, February 1 and May 1. The final tax bills are also divided into two due dates, August 1 and November 1. A ten-day grace period is usually granted before the taxes are considered delinquent and the imposition of interest charges. A penalty may be assessed for any unpaid taxes in excess of \$10,000 at December 31 of the current year. Unpaid taxes of the prior year may be placed in a lien at a tax sale held after April 1 and through December 31. Unpaid taxes of the current year may be placed in lien at a tax sale held after December 10.

	2022	2021	2020
Tax Rate	\$ 3.238	\$ 3.124	\$ 3.168
Apportionment of Tax Rate			
Municipal (Includes Open Space)	.366	.356	.350
County	.808	.777	.780
Regional School District	2.064	1.991	2.038
Assessed Valuations			
2022	\$ 267,716,300.00		
2021		\$ 267,575,600.00	
2020			\$ 267,796,200.00

(Continued)

# Note 6: <u>Selected Tax Information</u> (Cont'd)

# Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Currently		
		Cash	Percentage of	
Year	Tax Levy	Collections	Collection	
2022	\$ 8,680,185.13	\$ 8,449,502.33	97.34%	
2021	8,374,139.08	8,229,002.01	98.26%	
2020	8,483,783.62	8,260,708.55	97.37%	

Also, increases in future tax levies can also be warranted if revenue sources outside of those directly generated by the municipality, such as federal or state aid, should decline without corresponding decreases in budgeted expenditures.

### Note 7: Cash and Cash Equivalents and Investments

Cash and cash equivalents include petty cash, change funds, amounts in deposits, money market accounts, and short-term investments with original maturities of three months or less.

Investments are stated at cost. The Township classifies certificates of deposit which have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

GASB, requires disclosure of the level of custodial credit risk assumed by the Township in its cash, cash equivalents and investments, if those items are uninsured or unregistered. Custodial risk is the risk that in the event of bank failure, the government's deposits may not be returned.

Interest Rate Risk – In accordance with its cash management plan, the Township ensures that any deposit or investments matures within the time period that approximates the prospective need for the funds, deposited or invested, so that there is not a risk to the market value of such deposits or investments

Credit Risk – The Township limits its investments to those authorized in its cash management plan which are permitted under state statutes as detailed on the following two pages.

Custodial Credit Risk – The Township's policy with respect to custodial credit risk requires that the Township ensures that Township funds are only deposited in financial institutions in which New Jersey municipalities are permitted to invest their funds.

# Deposits:

New Jersey statutes require that municipalities deposit public funds in public depositories located in New Jersey which are insured by the Federal Deposit Insurance Corporation, or by any other agency of the United States that insures deposits made in public depositories. Municipalities are also permitted to deposit public funds in the State of New Jersey Cash Management Fund.

(Continued)

# Note 7: Cash and Cash Equivalents and Investments (Cont'd)

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5% of the average daily balance of public funds on deposit, and

In addition to the above collateral requirement, if public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value at least equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

### Investments

New Jersey statutes permit the Township to purchase the following types of securities:

- (1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- (2) Government money market mutual funds;
- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;
- (4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located;
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties, and entities subject to the "Local Authorities Fiscal Control Law" P.L. 1983, c. 313 (C.40A:5A-1 et seq.) Other bonds or obligations having a maturity date not more than 397 days from the date of purchase may be approved by the Division of Local Government Services in the Department of Community Affairs for investment by local units;
- (6) Local government investment pools;
- (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); or
- (8) Agreements for the repurchase of fully collateralized securities if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) above; of this subsection a. or are bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, issued by New Jersey school districts, municipalities, counties and entities subject to the "Local Authorities Fiscal Control Law", P.L. 1983 c.313 (C.40A:5A-1 et seq.);

(Continued)

# Note 7: Cash and Cash Equivalents and Investments (Cont'd)

# <u>Investments</u> (Cont'd)

- (b) the custody of collateral is transferred to a third party;
- (c) the maturity of the agreement is not more than 30 days;
- (d) the underlying securities are purchased through a public depository as defined in section 1 of P.L. 1970, c.236 (C.17:9-41); and
- (e) a master repurchase agreement providing for the custody and security of collateral is executed.

As of December 31, 2022, cash and cash equivalents of the Township of Liberty consisted of the following:

	Savings and					
	Cash on		Checking			
Fund		Hand		Accounts		Totals
Current	\$	250.00	\$	2,688,200.73	\$	2,688,450.73
Federal and State Grants				298,473.93		298,473.93
Animal Control Trust				6,601.18		6,601.18
Other Trust				418,769.94		418,769.94
General Capital				219,398.30		219,398.30
	\$	250.00	\$	3,631,444.08	\$	3,631,694.08

During the period ended December 31, 2022, the Township did not hold any investments. The carrying amount of the Township's cash and cash equivalents at December 31, 2022, was \$3,631,694.08 and the bank balance was \$3,603,054.26.

### Note 8: Regional School District Taxes

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district.

Regional School District Taxes have been raised and the liability deferred by statute, resulting in the school taxes payable set forth in the Current Fund liabilities as follows:

	Balance	Balance
	Dec. 31, 2022	Dec. 31, 2021
Balance of Tax	\$ 2,823,270.05	\$ 2,723,002.55
Amount Deferred	1,520,074.75	1,820,074.75
School Taxes Payable	\$ 1,303,195.30	\$ 902,927.80

(Continued)

# Note 9: Contingent Liabilities

The Township is periodically involved in various lawsuits arising in the normal course of business, including claims for property damage, personal injury, and various contract disputes. The Township vigorously contests these lawsuits and believes the ultimate resolution would not have a material adverse effect on their financial position.

Amounts received or receivable from grantors, principally the federal and state governments are subject to regulatory requirements and adjustments by the agencies. Any disallowed claims, including amounts previously recognized by the Township as revenue would constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although Township officials expect such amounts, if any, to be immaterial.

### Note 10: Fixed Assets

The following schedule is a summarization of the Township of Liberty's fixed assets:

	Balance			Balance
	Dec. 31, 2021	Additions	Deletions	Dec. 31, 2022
Land	\$ 531,315.48			\$ 531,315.48
Buildings	1,485,008.00			1,485,008.00
Equipment and Vehicles	1,481,546.11	\$ 20,758.94		1,502,305.05
	\$ 3,497,869.59	\$ 20,758.94	\$ -0-	\$ 3,518,628.53
	Balance Dec. 31, 2020	Additions	Deletions	Balance Dec. 31, 2021
Land		Additions	Deletions	
Land Buildings	Dec. 31, 2020	Additions	Deletions	Dec. 31, 2021
	Dec. 31, 2020 \$ 531,315.48	Additions \$ 152,553.40	Deletions	Dec. 31, 2021 \$ 531,315.48

### Note 11: Open Space Trust Fund

On November 3, 1998, the Township of Liberty created an Open Space Trust Fund with a tax levy of \$.02 per \$100 of assessed valuation. The funds collected are used to acquire and maintain open space property in the Township. As of December 31, 2022 the balance in the Open Space Trust Fund was \$129,525.85.

# Note 12: Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. Health benefits are provided through the State of New Jersey health benefits plan.

The Township of Liberty is currently a member of the Statewide Insurance Fund (the "Fund"). The fund provides its members with Liability, Property and Workers' Compensation and Employer Liability Insurance. The Fund is risk-sharing public entity risk pool that is an insured and self-administered group of governmental entities established for the purpose of providing low-cost insurance coverage for their respective members in order to keep local property taxes at a minimum. Each member appoints an official to represent their respective entity for the purpose of creating a governing body from which officers for the Fund is elected.

(Continued)

# Note 12: Risk Management (Cont'd)

As a member of the Fund, the Township could be subject to supplemental assessments in the event of deficiencies. If the assets of the Fund were to be exhausted, members would become responsible for their respective shares of the Funds' liabilities.

The Fund can declare and distribute dividends to members upon approval of the State of New Jersey Department of Banking and Insurance. These distributions are divided amongst the members in the same ratio as their individual assessment relates to the total assessment of the membership body.

The December 31, 2022 audit report for the Fund is not filed as of the date of this audit. Selected, summarized financial information for the Fund as of December 31, 2021 is as follows:

	Statewide		
	Insurance		
	Fund		
	De	ec. 31, 2021	
Total Assets	\$	50,984,456	
Net Position	\$	15,544,217	
Total Revenue	\$	27,262,008	
Total Expenses	\$	28,592,096	
Change in Net Position	\$	(1,330,088)	
Member Dividends	\$	863,028.00	

Contact information for Statewide Insurance Fund is as follows:

One Sylvan Way, Suite 100 Parsippany, New Jersey 07054 1- (862) 260-2050

# New Jersey Unemployment Compensation

The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the Township is required to remit employee withholdings to the State on a quarterly basis. All of the Township's claims are paid by the State.

# Note 13: Economic Dependency

The Township of Liberty receives a substantial amount of support from federal and state governments. A significant reduction in the level of support, if this were to occur, may have an effect on the Township's programs and activities.

# TOWNSHIP OF LIBERTY NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2022 (Continued)

### Note 14: Interfund Receivables and Payables

There are no interfund balances remaining on the balance sheet at December 31, 2022.

### Note 15: Postemployment Benefits Other Than Pensions (OPEB)

State Health Benefit Local Government Retired Employees Plan

General Information about the OPEB Plan

### Plan Description

The State Health Benefit Local Government Retired Employees Plan (the Plan) is a cost sharing multiple employer defined benefit other postemployment benefit (OPEB) plan with a special funding situation. It covers employees of local government employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) annual financial statements, which can be found at https://www.state.nj.us./treasury/pensions/financial-reports.shtml.

### Benefits Provided

The Plan provides medical and prescription drug coverage to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may assume the cost of postretirement medical coverage for employees and their dependents who: 1) retired on a disability pension; or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 3) retired and reached

(Continued)

Note 15: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

### Benefits Provided (Cont'd)

the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A. 52:14-17.32i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989. To be eligible for the Township's post employments benefits you must be age 62 with 15 years of service.

In accordance with the Township's resolution, Township employees are entitled to the following benefits:

The retiree health benefits coverage applies to the employee and dependents. In the event of an employee's death, coverage ceases. In order to be eligible for this benefit, the employee must have a minimum of twenty-five (25) years of full-time service in the PERS or PFRS pension system and ten (10) years of full-time service with the Township.

### Contributions

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

# Allocation Methodology

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources, and collective OPEB (benefit)/expense. The special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB (benefit)/expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2020 through June 30, 2021. Employer and nonemployer allocation percentages were rounded for presentation purposes; therefore, amounts presented in the schedule of OPEB amounts by employer and nonemployer may result in immaterial differences.

(Continued)

# Note 15: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

# **OPEB** Expense

The Township has rolled forward the net OPEB liability as of June 30, 2021 with no adjustments. The Division of Local Government Services, Department of Community Affairs, State of New Jersey, is permitting municipalities and counties to include the June 30, 2021 OPEB information in the Notes to the Financial Statements as the June 30, 2022 information has not been released as of the date of this report.

The total OPEB liability as of June 30, 2021 was determined by an actuarial valuation as of June 30, 2020, which was rolled forward to June 30, 2021.

At June 30, 2021, the Township had a liability of \$1,023,288 for its proportionate share of the net OPEB liability. At June 30, 2021, the Township's proportion was .0057% which was a decrease of .0010% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2021 the Township's OPEB benefit as determined by the State of New Jersey Division of Pensions and Benefits was \$34,422.

The Township's actual post retirement payments in 2022 for 1 retiree employee were \$15,000.

# **Actuarial Assumptions and Other Inputs**

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement.

Inflation Rate 2.50%

Salary Increases\*:

Public Employees' Retirement System (PERS)

Initial fiscal year applied

Rate through 2026 2.00% - 6.00% Rate thereafter 3.00% to 7.00%

\* - Salary increases are based on years of service within the plan.

Mortality:

**PERS** 

Pub-2010 General classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of the PERS experience study prepared for July 1, 2014 – June 30, 2018.

100% of active members are considered to participate in the Plan upon retirement.

(Continued)

Note 15: Postemployment Benefits Other Than Pensions (OPEB) (Cont'd)

State Health Benefit Local Government Retired Employees Plan (Cont'd)

### **Health Care Trend Assumptions**

For pre-Medicare medical benefits, the trend rate is initially is 5.65% for fiscal year 2021 and decreases to a 4.5% long term trend rate after seven years. For PPO post 65 medical benefits, the trend rate is initially 13.08% and decreases to a 4.5% long term trend rate starting with fiscal year 2032 and later. For HMO Post 65 medical benefits, the trend rate is initially 13.76% and decreases to a 4.50% long term trend rate starting with fiscal year 2032 and later. For prescription drug benefits, the initial trend rate is 6.75% for fiscal year 2021 and decreases to a 4.5% long term rate after seven years.

### Discount Rate

The discount rate for June 30, 2021 was 2.16%. This represents the municipal bond rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

Sensitivity of the Net OPEB Liability Attributable to the Township to Changes in the Discount Rate

The following presents the net OPEB Liability of the Township as of June 30, 2021, calculated using the discount rate as disclosed in this note, as well as what the net OPEB Liability of the Township would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	June 3	30, 2021					
		At 1%		Current		At 1%	
	]	Decrease	Dis	scount Rate	]	Increase	
		(1.16%)		(2.16%)	(3.16%)		
Net OPEB Liability Attributable to							
the Township	\$	1,204,214	\$	1,023,288	\$	879,899	

Sensitivity of the Net OPEB Liability Attributable to the Township to Changes in the Healthcare Trend Rate

The following presents the net OPEB Liability of the Township as of June 30, 2021, calculated using the healthcare trend rate as disclosed in this note, as well as what the net OPEB Liability of the Township would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Jı	ine 30, 2021							
		1%	Н	[ealthcare		1%			
	D	Decrease		t Trend Rate	Increase				
				_		_			
Net OPEB Liability Attributable to									
the Township	\$	846,772	\$	1,023,288	\$	1,254,438			

# TOWNSHIP OF LIBERTY

SUPPLEMENTARY DATA

# TOWNSHIP OF LIBERTY OFFICIALS IN OFFICE AND SURETY BONDS YEAR ENDED DECEMBER 31, 2022

Name	Title	Amount of Bond	Name of Corporate Surety
John Inscho	Mayor		
Daniel Grover	Deputy Mayor		
David Rogers	Committeeman		
Peter Karcher	Committeeman		
Wayne Spangenberg	Committeeman		
Diane M. Pflugfelder	Clerk/Administrator	(A)	Municipal Excess Liability Joint Insurance Fund
Jennifer Breslin	Chief Financial Officer	(A)	Municipal Excess Liability Joint Insurance Fund
Jennifer Breslin	Deputy Clerk	(A)	Municipal Excess Liability Joint Insurance Fund
Cindy Eckert	Tax Collector	(A)	Municipal Excess Liability Joint Insurance Fund
Penny Holenstein	Tax Assessor	(A)	Municipal Excess Liability Joint Insurance Fund
Richard W. Wenner	Attorney		
Ferriero Engineering	Engineer		
Eric Snyder	Zoning Official	(A)	Municipal Excess Liability Joint Insurance Fund

(A) All municipal employees are covered under a \$50,000 and \$950,000 Public Employees Blanket Bond provided by the Municipal Excess Liability Joint Insurance Fund.

All bonds were examined and were properly executed.

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
CURRENT FUND

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF CASH

Balance December 31, 2021	Ref. A	\$ 2,280,554.81
,		\$ 2,200,33 No1
Increased by Receipts:		
Tax Collector	\$ 8,684,197.19	
Revenue Accounts Receivable	239,114.04	
Miscellaneous Revenue Not Anticipated	21,054.18	
Due from Federal and State Grant Fund:		
Prior Year Interfund Returned	316,368.24	
Due from State of N.J.:		
Marriage License Fees	125.00	
Veterans and Senior Citizens' Deductions	17,000.00	
Reserve for Municipal Relief Fund Aid	9,838.26	
Due to First Aid - Coronavirus Reimbursement	3,900.00	
Interest Earned:		
Current Fund	22,008.13	
Federal and State Grant Fund	3,940.85	
General Capital	1,229.54	
Animal Control	90.89	
Other Trust Funds	1,627.77	
2022 Budget Appropriation Refunds	100.20	
Payroll Deductions Payable	49,026.64	
·		9,369,620.93
		11,650,175.74
Decreased by Disbursements:		
2022 Appropriation Expenditures	1,131,935.63	
2021 Appropriation Reserves	29,161.51	
Regional School Taxes	5,426,272.50	
County Taxes	2,165,265.73	
Tax Overpayment Refunds	17,930.45	
Due Other Trust Funds:		
Tax Sale Premiums	70,100.00	
Open Space Taxes	53,610.82	
Due from Federal and State Grant Fund:		
Monies Expended in Current Fund	8,424.75	
Due To State of New Jersey:		
Marriage License Fees	250.00	
Due to First Aid - Coronavirus Reimbursement	3,900.00	
Payroll Deductions Payable	47,279.89	
Redemption of Third Party Liens	7,843.73	
		8,961,975.01
Balance December 31, 2022	A	\$ 2,688,200.73

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF CASH - COLLECTOR YEAR ENDED DECEMBER 31, 2022

Increased	by	Recei	pts:
-----------	----	-------	------

Taxes Receivable	\$ 8,384,906.80
Homestead Rebate	96,135.81
Interest and Costs on Taxes	27,207.57
2023 Prepaid Taxes	79,063.19
Tax Overpayments	17,930.45
Year End Penalty	763.70
Third Party Lien Redemption	7,843.73
Township Lien Redemption	245.94
Tax Sale Premiums	70,100.00

\$ 8,684,197.19

Decreased by:

Disbursed to Municipal Treasurer \$ 8,684,197.19

# TOWNSHIP OF LIBERTY CURRENT FUND

# SCHEDULE OF CASH - FEDERAL AND STATE GRANT FUNDS

Ref.

Balance December 31, 2021	A		\$ 1,348.45
Increased by Receipts:			
Grants Receivable	\$	465,035.84	
Unappropriated Reserves		148,236.85	
Due to Current Fund:			
Interest Earned		3,940.85	
Grant Reserves Cancelled		8,424.75	
			625,638.29
			626,986.74
Decreased by Disbursements:			
Appropriated Reserve Expenditures		8,203.72	
Due to Current Fund:		0,203.72	
Interest Earned		3,940.85	
Prior Year Interfund		316,368.24	
		_	 328,512.81
Balance December 31, 2022	A		\$ 298,473.93

# TOWNSHIP OF LIBERTY

# CURRENT FUND

# SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance	Dec. 31, 2022	176,272.62	176,272.62	Ą																		A	<b>.</b> -7
	Dec	8	8																				
Transferred to Tax Title	Liens	56.32 39,241.56	39,297.88																				
T <sub>I</sub>		<b>⇔</b>	↔																				
	Cancelled	15,168.62	15,168.62																				
		8	8																				
State of NJ Veterans' and Senior Citizens'	Deductions	(250.00) 15,750.00	15,500.00					8.680.185.13	21.20.16.001		5,526,540.00						2,161,520.52	53,610.82	7,741,671.34			938,513.79	8,680,185.13
S S	D	<del>⊗</del>	↔					∞			8						7		7				∞ \$
tions	2022	\$ 100,342.04 8,380,700.57	\$ 8,481,042.61				\$ 8,668,653.79	11,531.34					\$ 1,936,972.38	158,165.02	63,506.16	2,876.96				929,795.00	8,718.79		
Collections	2021	53,051.76	53,051.76					·															
		↔	↔													S							
	2022 Levy	\$ 8,680,185.13	\$ 8,680,185.13		: ^^	}		es			t Taxes					d and Omitted Taxe		pace		Purposes Levied	vied		
Balance	Dec. 31, 2021	\$ 100,148.36	\$ 100,148.36	A	Analysis of 2022 Property Tax Levy:		General Purpose Tax	Added and Omitted Taxes			Regional School District Taxes	County Taxes:	General Tax	Library Tax	Open Space Tax	Due County for Added and Omitted Taxes		Local Tax for Open Space		Local Tax for Municipal Purposes Levied	Add: Additional Tax Levied		
	Year	2021 2022		Ref.	Analysis of 20	Tax Yield:	Ger	Ade	,	Tax Levy:	Reg	Cor	0	Γ	O	I		I		Loc	Adc		

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	Ref.		
Balance December 31, 2021	A		\$ 426,252.11
Increased by:			
Interest and Costs Accrued at Tax Sale		\$ 4,896.90	
Transfer from Taxes Receivable - 2021		56.32	
Transfer from Taxes Receivable - 2022		39,241.56	
			44,194.78
			470,446.89
Decreased by:			
Tax Title Lien Redemption		245.94	
Tax Title Lien Cancellation		 18,041.80	
		 	 18,287.74
Balance December 31, 2022	A		\$ 452,159.15

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE YEAR ENDED DECEMBER 31, 2022

	Accrued In 2022			Collected by Treasurer
Clerk:				
Alcoholic Beverage Licenses	\$	5,231.58	\$	5,231.58
Energy Receipts Tax		188,603.00		188,603.00
Garden State Preservation Trust Fund		34,362.00		34,362.00
Reserve for Road Improvements		10,917.46		10,917.46
	\$	239,114.04	\$	239,114.04

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF 2021 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2022

	Balance Dec. 31, 2021	Balance After Modification	Paid or Charged	Balance Lapsed
GENERAL GOVERNMENT:				
Administrative and Executive:				
Other Expenses	\$ 2,143.46	\$ 2,283.35	\$ 2,283.35	
Mayor and Council:				
Salaries & Wages	880.00	880.00		\$ 880.00
Other Expenses	594.25	594.25		594.25
Municipal Clerk:				
Salaries & Wages	1,057.81	1,057.81		1,057.81
Other Expenses	2,328.09	2,328.09	161.26	2,166.83
Financial Administration:				
Other Expenses	389.50	658.50	658.50	
Assessment of Taxes:				
Other Expenses	1,515.80	1,515.80	544.32	971.48
Collection of Taxes:				
Salaries & Wages	516.00	516.00		516.00
Other Expenses	1,606.65	1,606.65	56.10	1,550.55
Legal Services and Costs:				
Other Expenses	14,996.80	14,996.80	5,600.64	9,396.16
Engineering Services and Costs:				
Other Expenses	6,234.14	6,234.14	428.81	5,805.33
LAND USE ADMINISTRATION:				
Municipal Land Use Law:				
Municipal Land Use Board:				
Salaries & Wages	500.00	500.00		500.00
Other Expenses	5,046.56	5,046.56	2,539.67	2,506.89
Insurance:				
Group Insurance Plan for Employees	19,669.30	17,584.77		17,584.77
Municipal Court:				
Other Expenses	755.00	2,430.64	2,430.64	
PUBLIC SAFETY:				
Emergency Management:				
Other Expenses	700.00	700.00		700.00
Fire Department:				
O.S.H.A. Required Equipment	14,887.35	14,887.35		14,887.35

# TOWNSHIP OF LIBERTY CURRENT FUND SCHEDULE OF 2021 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2022

		De	Balance ec. 31, 2021	Balance After Modification		Paid or Charged	Balance Lapsed
PUBLIC WORKS:			<u> </u>				
Streets and Roads:							
Road Repair and Maintenance:							
Salaries & Wages		\$	6,391.62	\$	6,391.62		\$ 6,391.62
Other Expenses			19,303.91		19,303.91	\$ 8,578.58	10,725.33
Sanitation:							
Garbage and Trash Removal:							
Other Expenses			1,474.02		1,474.02	141.18	1,332.84
Public Buildings and Grounds:							
Other Expenses			14,989.79		14,989.79	504.59	14,485.20
Environmental Commission:							
Salaries & Wages			2,374.48		2,374.48		2,374.48
Other Expenses			4,843.71		4,843.71	70.45	4,773.26
RECREATION AND EDUCATION:							
Recreation:							
Salaries & Wages			10,481.93		10,481.93		10,481.93
Other Expenses			4,370.07		4,370.07	20.25	4,349.82
Maintenance of Parks:							
Other Expenses			1,000.00		1,000.00		1,000.00
Beach and Boardwalk:							
Other Expenses			2,471.32		2,471.32	1,414.64	1,056.68
Utility Expenses and Bulk Purchases			8,908.03		8,908.03	3,728.53	5,179.50
Statutory Expenditures:							
Contributions to:							
Social Security System (O.A.S.I.)			1,691.05		1,691.05		1,691.05
Unemployment Compensation			247.04		247.04		247.04
Defined Contribution Retirement Program			300.00		300.00		300.00
Capital Improvements:							
Road Equipment			1,785.60		1,785.60		 1,785.60
		\$	154,453.28	\$	154,453.28	\$ 29,161.51	\$ 125,291.77
Analysis of Balance as of 12/31/2021:	Ref.						
Unencumbered	A	\$	131,131.15				
Encumbered	A		23,322.13				
		\$	154,453.28				

# TOWNSHIP OF LIBERTY CURRENT FUND

# SCHEDULE OF REGIONAL SCHOOL DISTRICT TAXES PAYABLE

	Ref.	
Balance December 31, 2021		
Regional School District Tax Payable	A	\$ 902,927.80
Deferred School Tax		1,820,074.75
		2,723,002.55
Increased by:		
Levy - School Year July 1, 2022		
through June 30, 2023		5,526,540.00
		8,249,542.55
Decreased by:		
Payments to Regional School Districts		5,426,272.50
, c		\$ 2,823,270.05
Balance December 31, 2022		
Regional School District Tax Payable	A	1,303,195.30
Deferred School Tax		1,520,074.75
		\$ 2,823,270.05
Analysis of Increase- Deferred School Tax:		
Balance December 31, 2022		\$ 1,520,074.75
Balance December 31, 2021		1,820,074.75
Net Decrease to Operations		\$ (300,000.00)
Net Decrease to Operations		φ (300,000.00)

TOWNSHIP OF LIBERTY
FEDERAL AND STATE GRANT FUND
SCHEDULE OF GRANTS RECEIVABLE

n 1 Balance Cancelled Dec. 31, 2022	\$ 19,549.87	24,922.50		\$ 28,125,00 106,900.00 87,600.00	29	07 \$ 44,472.37 \$ 223,100.67	4
Transferred from Unappropriated Reserves	\$ 575.73	872.05			293,281.29	\$ 294,729.07	
Cash Receipts	\$ 9,035.84	00 000 931	300,000.00			\$ 465,035.84	
Budget Revenue Realized	\$ 9,035.84	872.05		87,600.00	293,281.29	\$ 391,364.91	
Balance Dec. 31, 2021	\$ 19,549.87	24,922.50	300,000.00	28,125.00 106,900.00	4/5.6/	\$ 635,973.04	A
	Department of Transportation Pequest Road - 2017 Clean Communities Grant - 2022 Clean Communities Grant - 2021	Highlands Plan Conformance Grant - 2009 Recycling Tonnage Grant 2018 NJ Department of Transportation:	Marble Hill Road - 2019  Marble Hill Road - 2018  NJ Department of Transportation:	Free Union Road - 2020 Free Union Road - 2021 Free Union Road - 2022	ANJEC Environmental Grant - 2019 American Rescue Plan Grant		Ref.

A

A

Ref.

# SCHEDULE OF APPROPRIATED RESERVES FEDERAL AND STATE GRANT FUND TOWNSHIP OF LIBERTY

Transferred

	Ď	Balance Dec. 31, 2021	202 App	from 2022 Budget Appropriations	$^{\rm A}_{\rm By}$	Added by By 40A:4-87		Paid or Charged		Cancelled	Ď	Balance Dec. 31, 2022
Recycling Tonnage Grant - 2004 Recycling Tonnage Grant - 2012	8	996.12					\$	600.00			<b>⇔</b>	396.12 829.30
Recycling Tonnage Grant - 2013 Recycling Tonnage Grant - 2015		4,201.42 415.90						303.36				4,201.42 112.54
Recycling Tonnage Grant - 2016		2,486.07										2,486.07
Recycling Tonnage Grant - 2017 Recycling Tonnage Grant - 2018		1,005.44	S	872.05								1,005.44 872.05
Recycling Tonnage Grant - 2020		1,706.30										1,706.30
Beach Donation		100.00										100.00
Clean Communities Grant:												
2022				9,611.57				515.07				9,096.50
2021		5,593.33						5,593.33				
Highlands Plan Conformance Grant:												
2009		8,914.75							S	8,914.75		
Municipal Alliance Grant - Local Match:												
2010		88.60										88.60
2011		1,260.00										1,260.00
2012		1,260.00										1,260.00
2013		1,260.00						790.34				469.66
Municipal Grant Alcohol Rehab Fund		1,003.99										1,003.99
2019 ANJEC Grant		219.22						134.32				84.90
NJ Department of Transportation:												
Pequest Road		27,132.87								27,132.87		
2020 Free Union Road		5,799.42										5,799.42
2021 Free Union Road		106,900.00										106,900.00
2022 Free Union Road				87,600.00								87,600.00
Emergency Management Plan Grant		1,424.80										1,424.80
American Rescue Plan Act					~	293,281.29						293,281.29
	S	172,864.83	S	98,083.62	S	293,281.29	S	8,203.72	8	36,047.62	S	519,978.40

TOWNSHIP OF LIBERTY

<u>FEDERAL AND STATE GRANT FUND</u>

SCHEDULE OF UNAPPROPRIATED RESERVES

Balance Dec. 31, 2022	01 300	903.79	090.41	1,596.20
De	6	9		S
Transferred to 2022 Grant Receivable	872.05	293,281.29	575.73	294,729.07
	<b>∽</b>			S
Cash Receipts	00 300	146,640.65	090.41	148,236.85
	6	9		€
Balance Dec. 31, 2021	872.05	146,640.64	575.73	148,088.42
Ď	<del>\$</del>			S

A

A

Ref.

Recycling Tonnage Grant - 2018
Recycling Tonnage Grant - 2019
American Rescue Plan Grant
Clean Communities - 2022
Clean Communities - 2021

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
TRUST FUNDS

# TOWNSHIP OF LIBERTY TRUST FUNDS SCHEDULE OF CASH - TREASURER

			Animal Co	ontrol I	Fund		Other Tr	ust Fu	ınds
Balance December 31, 2021	Ref. B			\$	6,969.51			\$	282,155.34
Increased by Receipts:					,				,
Animal Control License Fees		\$	3,134.80						
Late Registration Fees		φ	405.00						
State Dog License Fees			751.20						
Performance Bonds and Escrow Deposits			731.20			\$	23,600.00		
Recreation Programs						Ф	39,122.48		
Tax Sale Premiums									
							70,100.00		
Open Space Trust:							52 (10.92		
Open Space Levy							53,610.82		
Boat Launch							644.55		
Interest Earned							755.56		
Due Current Fund:									
Interest Earned			90.89				1,627.77		
					4,381.89				189,461.18
					11,351.40				471,616.52
Decreased by Disbursements:									
Due to State of New Jersey			748.20						
Administrative Expenses			3,911.13						
Reserve for:									
Performance Bonds and Escrow Expenses							10,591.02		
Open Space Trust							3,925.00		
Recreation Expenses							19,702.79		
Tax Sale Premium							17,000.00		
Due Current Fund:									
Interest Earned			90.89				1,627.77		
		•			4,750.22				52,846.58
Balance December 31, 2022	В			\$	6,601.18			\$	418,769.94

# TOWNSHIP OF LIBERTY ASSESSMENT TRUST FUND ANALYSIS OF CASH YEAR ENDED DECEMBER 31, 2022

NOT APPLICABLE

# TOWNSHIP OF LIBERTY ANIMAL CONTROL FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	Ref.		
Balance December 31, 2021	В		\$ 6,469.59
Increased by:			
Dog License Fees:			
Collected in Current Year		\$ 3,134.80	
Cancellation of Prior Year Encumbrances		498.72	
Late Registration Fees		405.00	
			4,038.52
			10,508.11
Decreased by:			
Expenditures Under RS:4.19-15.1		3,911.13	
Reserve for Encumbrances		157.38	
			 4,068.51
Balance December 31, 2022	В		\$ 6,439.60

# License Fees Collected

<u>Year</u>	 Amount
2020 2021	\$ 3,291.20 3,148.40
Maximum Allowable Reserve	\$ 6,439.60

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
GENERAL CAPITAL FUND

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF CASH

Ref.

Balance December 31, 2021	C		\$ 163,582.65
Increased by:			
2022 Budget Appropriation:			
Capital Improvement Fund		\$ 100,000.00	
Due Current Fund:			
Interest Earned		1,229.54	
			101,229.54
			264,812.19
Decreased by:			
Improvement Authorization Expenditures		33,266.89	
Reserve for Road Improvement		10,917.46	
Due Current Fund:			
Interest Earned		1,229.54	
			 45,413.89
Balance December 31, 2022	C		\$ 219,398.30

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND ANALYSIS OF CASH

C-3

		nce	, 2022	255.44		12,255.40		8,326.69			50,428.40	22,132.37		398.30
		Balance	Dec. 31, 2022	\$ 126,255.44		12,2		8,5			50,	22,		\$ 219,3
		Ş	То										\$ 30,900.00	30,900.00
		Transfers	From	30,900.00									\$	30,900.00 \$
	ements	Improvement	Authorizations	∽								\$ 2,366.89	30,900.00	1,229.54 \$ 12,147.00 \$ 33,266.89 \$ 30,900.00 \$ 30,900.00 \$ 219,398.30
	Disbursements		Miscellaneous Miscellaneous		\$ 1,229.54		10,917.46							\$ 12,147.00
sipts			Miscellaneous		\$ 1,229.54 \$ 1,229.54									1,229.54
Receipts	2022	Budget	Appropriation	\$ 100,000.00										\$ 100,000.00
	Balance/	(Deficit)	Dec. 31, 2021	\$ 57,155.44		12,255.40	10,917.46	8,326.69			50,428.40	24,499.26		\$ 163,582.65
				Capital Improvement Fund	Due Current Fund	Reserve for Marble Hill	Reserve for Road Improvements	Fund Balance	ن	. Improvement Description	S Recreation Facilities Improvement	13 Road Improvements	Various Improvements	
				Capita	Due C	Reser	Reser	Fund	Ord.	No.	10-05	20-03	22-04	

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF LIBERTY
GENERAL CAPITAL FUND
SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

	Charged	\$ 50,428.40	\$ 2,366.89 22,132.37	30,900.00 30,900.00	30,900.00 \$ 33,266.89 \$ 72,560.77	S
2022 Authorizations Capital	Improvement Fund			8	\$	
Balance Dec. 31, 2021	Funded	50,428.40	24,499.26		74,927.66	C
Ďe		↔			<b>∽</b>	
ıce	Amount	\$ 64,700.00	24,803.01	30,900.00		Ref.
Ordinance	Date	11/04/10	08/06/20	07/07/22		
		11	80	07		
	Improvement Description	Recreation Facilities Improvement	Road Improvements	Various Improvements		
Ord.	No.	10-05	20-03	22-04		
	1					

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.	
Balance December 31, 2021	C	\$ 57,155.44
Increased by:		
2022 Budget Appropriation		100,000.00
		157,155.44
Decreased by:		
Appropriated to Finance Improvement Authorizations		 30,900.00
Balance December 31, 2022	C	\$ 126,255.44

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF BONDS ANTICIPATION NOTES PAYABLE YEAR ENDED DECEMBER 31, 2022

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF SERIAL BONDS PAYABLE YEAR ENDED DECEMBER 31, 2022

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF GREEN ACRES LOAN PAYABLE YEAR ENDED DECEMBER 31, 2022

# TOWNSHIP OF LIBERTY GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
WATER UTILITY FUND

TOWNSHIP OF LIBERTY
COUNTY OF WARREN
2022
SEWER UTILITY FUND

# TOWNSHIP OF LIBERTY COUNTY OF WARREN 2022 PUBLIC ASSISTANCE FUND

# TOWNSHIP OF LIBERTY COUNTY OF WARREN 2022 BOND AND INTEREST FUND

### TOWNSHIP OF LIBERTY

PART II

SINGLE AUDIT

YEAR ENDED DECEMBER 31, 2022

TOWNSHIP OF LIBERTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2022

Amounts Provided to Subrecipients					-O- -S
Cumulative Expenditures			\$ 6,363.46 * 4,254.06 * 10,617.52	10,617.52	\$ 10,617.52
Amount of Expenditures			\$ 6,363.46 * 4,254.06 * 10,617.52	10,617.52	\$ 10,617.52
Grant Receipts	\$ 146,640.64	146,640.64	6,363.46 4,254.06 10,617.52	10,617.52	\$ 157,258.16
Grant Award Amount	\$ 293,281.29		6,363.46 4,254.06		
Grant Period om To	12/31/24		12/31/21		
Grant	03/03/21		01/25/21		
Pass Through Entity ID	100-022-8030-687-046010 03/03/21		100-066-1200-C50-063710 100-066-1200-C80-066290		
Assistance Listing #	21.027		97.036 97.036		
Federal Program	COVID-19 - American Rescue Plan Act - Coronavirus State and Local Fiscal Recovery Funds		Emergency Management Performance COVID-19 - Public Assistance Grant F.E.M.A. Public Assistance Grant - Winter Storm Orlena	surity	
Federal Funding Department	U.S. Department of Treasury: (Passed through New Jersey Department of Community Affairs)	Total Department of Treasury	U.S. Department of Homeland Security: (Passed through New Jersey Department of Law and Public Safety)	Total Department of Homeland Security	Total Federal Awards

\* - Expended in prior year

# SEE NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2022

		State Grant	Grout Denied	in the contract of the contrac	Grant	Front	Gro nt	Chambativa
State Funding Department	State Program	Number	From	То	Amount	Receipts	Expenditures	Expenditures
Department of Environmental Protection	Clean Communities Program	765-042-4900- 004-VCMC-6020	01/01/21	12/31/22 12/31/23	\$ 9,611.57 9,726.25	\$ 9,726.25 9,726.25	\$ 5,593.33 515.07 6,108.40	\$ 9,611.57 629.75 10,241.32
	Recycling Tonnage Grant	752-042-4910- 001-6020	01/01/04 01/01/12 01/01/15 01/01/19	12/31/23 12/31/23 12/31/23 12/31/23	6,178.42 2,536.60 2,279.86 905.79	905.79	600.00 267.30 303.36	5,782.30 1,707.30 2,167.32
						905.79	1,170.66	9,656.92
Total Department of Environmental Protection						10,632.04	7,279.06	19,898.24
Department of Transportation	Transportation Trust Fund Authority Act: Municipal Aid - Marble Hill Road	480-078-6310 AJZ-TCAP-6010	02/21/18	12/31/22 12/31/22	300,000.00 156,000.00	300,000.00		300,000.00
Total Department of Transportation						456,000.00	-0-	456,000.00
Total State Awards						\$ 466,632.04	\$ 7,279.06	\$ 475,898.24

SEE NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

# TOWNSHIP OF LIBERTY NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED DECEMBER 31, 2022

### Note 1. BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards (the "Schedules") include the federal and state grant activity of the Township of Liberty under programs of the federal and state governments for the year ended December 31, 2022. The information in these schedules is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and New Jersey's OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid.* Because the schedules present only a selected portion of the operations of the Township, they are not intended to and do not present the financial position, changes in fund balance or cash flows of the Township.

### Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the accompanying schedules of expenditures of federal and state awards are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts, if any, shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through identifying numbers are presented where available. The Township has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### Note 3. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.



Mount Arlington, NJ Newton, NJ Bridgewater, NJ 973.298.8500 nisivoccia.com

BKR International

Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards

### **Independent Auditors' Report**

The Honorable Mayor and Members of the Township Committee Township of Liberty Great Meadows, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey ("the Division"), and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements - *regulatory basis* - of the various funds of the Township of Liberty, in the County of Warren (the "Township") as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements and have issued our report thereon dated April 24, 2023. These financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2022-001, that we consider to be a significant deficiency.

The Honorable Mayor and Members of the Township Committee Township of Liberty Great Meadows, New Jersey

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### The Township's Response to the Finding

Government Auditing Standards requires the auditor to perform limited procedures on the Township's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Responses. The Township's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mount Arlington, New Jersey April 24, 2023 Nisivoccia LLP

John J. Mooney
John J. Mooney
Certified Public Accountant

Registered Municipal Accountant No. 560

# TOWNSHIP OF LIBERTY SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2022

### **Summary of Auditors' Results:**

- The Independent Auditors' Report expresses an unmodified opinion on the financial statements of the Township prepared in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey.
- A significant deficiency was disclosed during the audit of the financial statements as reported in the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. No material weaknesses are reported.
- No instances of noncompliance material to the financial statements of the Township which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- The Township was not subject to the single audit provisions of the Uniform Guidance and New Jersey's OMB Circular 15-08 for the year ended December 31, 2022 as both state and federal grant expenditures were less than the single audit thresholds of \$750,000 identified in the Uniform Guidance and NJOMB 15-08.

<u>Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:</u>

- The audit disclosed the following significant deficiency required to be reported under Generally Accepted Government Auditing Standards:

### Finding 2022-001

### Segregation of Duties

### Criteria

Concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

### Condition

The Township does not maintain an adequate segregation of duties with respect to the recording and treasury functions.

The various departments/offices of the Township are responsible for the issuance of permits and licenses; collections of taxes and permit and license fees; and recording of collections. Also, the reconciliation of bank accounts, the preparation of the general ledger including recording cash receipts and disbursements for the various funds as well as the preparation of payroll are performed by one person with limited oversight review.

### Cause

This is due, in part, to the limited number of personnel of the Township and the decentralized nature of governmental collection procedures.

# TOWNSHIP OF LIBERTY SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2022

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards: (Cont'd)

### Finding 2022-001 (Cont'd)

### Effect or Potential Effect

Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to perpetuate errors and prevent detection within a reasonable period of time.

### Recommendation

It is recommended that an adequate segregation of duties is maintained with respect to the recording and treasury functions.

### Management's Response

The Township is aware of this situation and will attempt to more properly segregate recording and treasury functions as personnel and budgetary constraints allow.

### Findings and Questioned Costs for Federal Awards:

- Not applicable since federal expenditures were below the single audit threshold

### Findings and Questioned Costs for State Awards:

- Not applicable since state expenditures were below the Single Audit threshold.

# TOWNSHIP OF LIBERTY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED DECEMBER 31, 2022

The Township's prior year audit finding 2021-001 regarding segregation of duties has not been resolved due to personnel and budgetary constraints and is included as finding 2022-001.

### TOWNSHIP OF LIBERTY

### PART III

### COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2022

### TOWNSHIP OF LIBERTY COMMENTS AND RECOMMENDATIONS

### Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4

N.J.S. 40A:11-3 states:

- a. "When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c.198 (C.40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, c.198 (C.40A: 11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.
- c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L.1999, c.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L.1971, c.198 (C.40A11-2), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made."
- N.J.S. 40A: 11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective July 1, 2020 and thereafter, the bid thresholds in accordance with N.J.S.A. 40A:11-3 are \$17,500 for a contracting unit without a qualified purchasing agent and \$44,000 for a contracting unit with a qualified purchasing agent.

The governing body of the Township of Liberty has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year and where question arises as to whether any contract or agreement might result in violation of the statute, the Township Attorney's opinion should be sought before a commitment is made. The minutes indicated that bids were requested by public advertising per N.J.S. 40A:11-4. The minutes also indicated that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per N.J.S. 40A:11-5.

# TOWNSHIP OF LIBERTY COMMENTS AND RECOMMENDATIONS (Continued)

Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. None were noted.

### Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rate to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

On January 2, 2022, the governing body adopted the following resolution authorizing interest to be charged on delinquent taxes charges:

BE IT RESOLVED by the Mayor and Committee of the Township of Liberty, Warren County, New Jersey, that the rate of interest charges on delinquent taxes in this Township shall be as follows:

On all delinquents to and including December 31, 2022, at the rate or rates heretofore governing, and on all delinquents on and after January 1, 2022 at the rate of 8% per annum for and upon the first \$1,500 of the delinquency, the rate of 18% per annum for and upon any amount of the delinquency in excess of \$1,500, and the rate of 6% per annum for and upon any amount in excess of \$10,000; and that a grace period of 10 days will be allowed on taxes due February 1, May 1, August 1, and November 1. If taxes are not paid by the 10th, interest shall be charged from the due date.

BE IT RESOLVED, that the collector of the Township be and hereby directed to collect interest on all taxes accordingly.

It appears from an examination of the Collector's records on a test basis that interest was collected in accordance with the foregoing resolution.

### Delinquent Taxes and Tax Title Liens

The last tax sale was held on December 7, 2022, and was complete. Inspection of tax sale certificates revealed that tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31, of the last three years:

<u>Year</u>	Number of Liens
2022	44
2021	43
2020	42

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis. During the course of our audit, it was found that an large number of tax title liens are outstanding as of December 31, 2022. This has been communicated to management and they are taking it under advisement. Therefore, no formal recommendation is deemed necessary at this time.

## TOWNSHIP OF LIBERTY COMMENTS AND RECOMMENDATIONS

(Continued)

### Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, consisting of verification notices as follows:

Type	Number Mailed
Payments of 2022 and 2023 Taxes	20
Delinquent Taxes	15
Tax Title Liens	2

Verification notices were mailed to confirm balances and payments as of December 31, 2022. The items that were returned were checked and in agreement with the Township's records. For receivable items not returned, alternative procedures were performed.

### New Jersey Administrative Code Accounting Requirements

The New Jersey Administrative Code has established three (3) accounting requirements which are as follows:

- 1. Maintenance of an encumbrance accounting system.
- 2. Fixed asset accounting and reporting system.
- 3. General ledger accounting system.

The Township maintains an encumbrance accounting system, a fixed asset accounting and reporting system and a general ledger accounting system.

### Accounting Procedures:

During the course of our audit testing, we noted several instances where purchases were made prior to the preparation and approval of purchase orders.

### Recommendation:

It is recommended that purchase orders are prepared and approved prior to the purchase of goods or services to ensure the availability of funds.

### Management's Response:

All purchase orders will be prepared and approved prior to the purchase of goods or services to ensure the availability of funds.

# TOWNSHIP OF LIBERTY COMMENTS AND RECOMMENDATIONS (Continued)

### Management Suggestions:

### Governmental Accounting Standards Board (GASB) Statements

GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Arrangements, is effective for the year ended December 31, 2023. This statement addresses issues related to public-private and public-public partnership agreements (PPP's). A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time. This statement also provides guidance for accounting and financial reporting for availability payment arrangements (APA's). An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset or a period of time.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA's), is effective for the year ended December 31, 2023. A SBITA is a contract that conveys control of the right to use another party's (a SBITA vendor) information technology software, alone or in combination with tangible capital assets as specified in the related contract for a period of time. It is likely that a SBITA software or similar spreadsheets will need to be utilized to perform the various calculations necessary to implement this standard.

### COVID-19 Federal Funding

It is possible that the Township will undergo some review of its COVID-19 funding by the federal government. We strongly suggest that the Township ensures that these funds are utilized in accordance with the applicable federal requirements especially with respect to procurement. Additionally, we strongly suggest that the Township ensures that these funds are separately accounted for in the Township's accounting records and that any applicable Township policies are current with respect to federal grant requirements.

Because of the nature of these funds, being new programs, generally of a significant dollar amount, and some of which may be expended over a period of years, they may be subject to federal or state audit several years from now. It is important that the grant files maintained by local governments be complete, self-explanatory, and fully document the program(s) undertaken as part of the funding.

# TOWNSHIP OF LIBERTY COMMENTS AND RECOMMENDATIONS (Continued)

### Summary of Prior Year Recommendations

The recommendations from the 2021 audit concerning segregation of duties and purchase orders have not been resolved and are included in the 2022 audit report.

### TOWNSHIP OF LIBERTY SUMMARY OF RECOMMENDATIONS

### It is recommended that:

- 1. An adequate segregation of duties be maintained with respect to the recording and treasury functions.
- 2. Purchase orders are prepared and approved prior to the purchase of goods or services to ensure the availability of funds.

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